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**Working Papers in Economics & Finance
No. 2024-06**

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1 Can price bridge the gap? The case for Biodegradable fishing gear fish premiums in the Newlyn
2 wholesale market

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10

11 Abstract:

12 Abandoned, lost or otherwise discarded fishing gear (ALDFG) poses a threat to
13 sustainable fisheries management through environmental impacts including ghost fishing.
14 Biodegradable fishing gear (BFG) has the potential to mitigate the ghost fishing impact of ALDFG
15 however, fishing efficiency has been identified in various studies as one of the main limiting
16 factors of BFG. We address the potential for higher market prices for BFG fish to offset the
17 economic cost to fishers given the current technical shortcomings of BFG. We find that there is
18 limited potential for BFG fish to achieve higher market prices, respondents were more likely to
19 use the tag of 'BFG fish' as a factor to drive demand. Further research is, therefore, required to
20 address the issues that culminate in reduced fishing efficiency and we conclude that BFG
21 implementation is a technical problem and not an economic one.

22

23 1. Introduction

24 1.1. Marine litter and ALDFG

25 Early research into marine litter in the 1960s, 70s and 80s was followed by a subsequent
26 lull in the 1990s (Ryan, 2015). However, confirmation in the last two decades that microplastics
27 are a ubiquitous marine pollutant, coupled with the publicity around the formation of garbage
28 patches in oceans, has led to increased public awareness and renewed interest into marine
29 litter (focussing on amounts and sources, ingestion, entanglement, transport, microplastics and
30 policy) (Ryan, 2015). Abandoned, lost or otherwise discarded fishing gear (ALDFG) is one of the
31 driving forces behind the increase in plastics in the marine environment. The European
32 Commission (2018) estimate that 27% of all marine litter in EU sea basins is ALDFG, with waste
33 from the fishing industry noted as a significant source of beach litter. Further, it is estimated
34 that 46% of the great Pacific garbage patch is waste from the fishing industry (Lebreton et al.,
35 2018). Part of the problem lies with poor port reception facilities and commercial ability to
36 recycle end of life fishing gear (Feary et al., 2020; Mengo et al., 2023), which can lead to
37 abandoned and purposely discarded fishing gear (Richardson et al., 2021). For example, it is
38 estimated by the European Commission (2018) that only 1.5% of fishing gear is recycled.

39 Delbene et al., (2021) note that the complexities and costs inherent within any potential
40 solutions require an understanding of stakeholder's motivations if the most cost-effective
41 strategies are to be identified and adopted. While extended producer responsibility (EPR) has
42 been put forward as a potential solution, and is currently being adopted in some EU countries,
43 (Resource Futures, 2021), recycling supply chains (required for EPR) for fishing gear will not be
44 developed overnight. The recycling of fishing gear remains limited due to the complexity and
45 variety of materials used to make fishing gear, rendering dismantling for recycling difficult
46 (OSPAR, 2020). Currently, this is known to generate a value gap, whereby the recycled raw
47 material is worth less than the cost of producing it.

48
49 The development of biodegradable fishing gear (BFG), a potential mitigation to some of
50 the impacts of ALDFG e.g. ghost fishing, has grown in the last two decades. Several funded
51 projects e.g. Glaukos, E-REDES, and a growing base of academic publications, concentrated on
52 fisheries in Norway (Grimaldo et al., 2018; Cerbule et al., 2022a), South Korea (Bae et al., 2012;
53 Kim, Park & Lee, 2014) and the USA (Bilkovic et al., 2012)) have tested the applicability of BFG
54 as either a replacement to traditional fishing gear, or in the case of the US Blue crab fishery
55 (Bilkovic et al., 2012) a biodegradable escape hatch or cord to reduce ghostfishing. In particular,
56 research into the technical development of BFG has grown rapidly, progressing from studies
57 that determined the technical shortcomings of BFG relative to traditional fishing gear to
58 research focussed on overcoming the challenges. Nevertheless, progress has been limited on
59 issues that culminate in reduced fishing efficiency (Grimaldo et al., 2018; Cerbule et al., 2022a;
60 Cerbule et al., 2022b). Moreover, much of the research conducted into BFG has concluded
61 issues (e.g. strength, flexibility) that have ranked BFG low against alternatives (Brown et al.,
62 2005, MRAG, 2020). Further, research that had engaged industry (Brown et al., 2005, MRAG,
63 2020) highlighted that fishers were not (in general) supportive of BFG as a mitigation measure.
64 These studies tended to conclude that the views of fishers, such as "no faith in the concept",
65 "not a like for like", may result from a lack of understanding of biodegradability and
66 compatibility e.g. a gear that degrades in seawater against current gear that is strong and
67 durable (the latter representing highly desirable characteristics sought by fishers). However,
68 the lack of interest may be related to the magnitude of change required for BFG
69 implementation, compared to the other mitigation measures being discussed at the time
70 (Brown et al., 2005).

71
72 BFG is not an all-encompassing solution to the impacts caused by ALDFG and marine
73 litter (Wilcox and Hardesty, 2016). However, BFG may provide mitigation for some impacts of
74 ALDFG and marine litter and often studies conclude the need for further research into BFG to
75 harness the potential as a mitigation to the various environmental and socioeconomic impacts
76 of ALDFG (Gilman et al., 2021; Gilman et al., 2022; Drakeford et al., 2023a). For example, there
77 are some impacts BFG has potential to address e.g. to reduce the ghost catch of fish (which is
78 in direct competition with commercial fishers) and other marine life, and to prevent the
79 degradation of gear into the arguably more damaging microplastic (Napper and Thompson,
80 2020). However, given the technical challenges around the fishing efficiency of BFG (Grimaldo
81 et al., 2019; Cerbule et al., 2022), and the high level of financial assistance (Standal, Grimaldo
82 and Larsen, 2020; Drakeford et al., 2023b) that is required to engage fishers in BFG
83 development, alternatives to financial assistance should be addressed. In this paper, we
84 address the role of the consumer in the developmental phase of BFG.

85

86 1.2. Sustainability and consumer awareness and acceptance

87

88 Few studies that have focussed specifically on BFG as a mitigation to the negative
89 externalities created by ALDFG have considered the role of the consumer in BFG
90 implementation. Brown et al., (2005) was one such study that had an indirect link to the role of
91 consumers in BFG use as a mitigation to ALDFG in the Channel fishery. In fact, this is the only
92 study that has addressed such in the Channel fishery. While BFG ranked low as a management
93 response to reduce the impact of ALDFG, the role of consumer awareness and acceptance was
94 suggested by fishers as a potential benefit of using BFG. While not focussing on the Channel
95 fishery, Whitmarsh and Wattage, (2006) also demonstrate the role of consumer awareness,
96 acceptance and also willingness to pay higher prices for sustainably produced fish. Drinkwin
97 (2022) reports on the improvement in public image as a driving force for fishers recovering
98 ALDFG. Taking into consideration the current challenges around developing BFG (e.g. strength,
99 durability), the role of consumer awareness and consumer acceptance is perhaps one of the
100 greatest opportunities for BFG implementation. Kershaw, (2015) and Tsai et al., (2019) have
101 shown that a variety of factors are responsible for differing attitudes towards the marine
102 environment (e.g. age, education, gender, cultural background). Kershaw, (2015), conducted a
103 study on attitudes of European populations and found governments and policy were
104 considered responsible for the reduction of marine litter. There is also some evidence to
105 suggest that human perceptions influence behaviour and that some people are attracted to
106 technological solutions as an alternative to changing behaviour (Klockner, 2013).

107

108 1.3. Newlyn and the English Channel Fishery

109

110 The English Channel static gear fishery, primarily gill nets and crab and lobster pots, was
111 examined by Drakeford et al., (2023a) and was found to account for 17.4% (value) and 19.4%
112 (volume) of the UK's landings from static gear. Through interviews fishers were found to be
113 broadly unaware of BFG and had reservations about its adoption. Nearly 50%, however, saw
114 that it had some potential as a solution to ALDFG and were broadly in favour of participating in
115 any future trials of BFG Drakeford et al., (2023a). Drakeford et al., (2023b) identified that the
116 majority of economic cost to fishers arises from reductions in fishing efficiency and the level of
117 financial incentive required for fishers to engage with BFG (as a result) would be prohibitive.
118 The costs of implementing BFG in the Channel Fishery were estimated at up to £8m (Drakeford
119 et al., 2023b).

120 Further, Drakeford et al., (2023b) highlighted that relatively small increases in market
121 price have a relatively larger impact on offsetting the increased costs associated with BFG use.
122 Therefore, if increased market prices can be achieved for BFG fish, the consumer would have
123 an important role in the developmental phase of BFG. This case study area therefore represents
124 an opportunity to examine how the costs of implementing BFG might be offset.

125 Newlyn, in South West of England on the Channel coast, is the largest fishing port in
126 England by volume landed by UK vessels, 16,183 tonnes, and second to Brixham by value,
127 £38.5m (MMO, 2022). It is also the third and fourth largest fishing port in the UK by those
128 measures.

129 Newlyn’s fishing industry is centred on the Newlyn Pier that encloses the harbour and
130 where Newlyn Fish Market is sited. Newlyn is home to six wholesalers dealing in fish landed
131 into the market or direct from vessels.

132 1.4. Consumers, sustainability and higher market prices for BFG fish – is there a link? 133

134 Interest in sustainable production, consumption and the role of the consumer in
135 adopting a sustainable lifestyle have grown in recent decades. There is evidence that
136 consumers elicit preferences for sustainability (Roheim et al., 2011; Menozzi et al., 2020) and
137 that price is the main factor in consumer decisions around sustainability (Pieters et al., 2022).
138 However, the assertion that preferences are strongly driven by products and price is challenged
139 by a number of studies for food products. For example, Stemle et al., (2016) found ambiguous
140 results across a variety of fisheries regarding the willingness of consumers to pay higher prices
141 for sustainable fish. Asche and Bronnmann (2017) note that consumers are willing to pay high
142 premiums for some fish species (30% for cod), moderate premiums of 9% for trout and 6% for
143 tilapia and no premium for saithe. Vitale et al., (2020) found that seafood eco-labels could
144 increase consumer willingness to pay between 16% and 24%.

145 A behavioural survey of fishers conducted for the Indigo project (INdIGO, 2022) found
146 that Consumers’ willingness to pay more to buy fish caught using BFG was noted by 76.48% of
147 respondents as Very or Extremely influential on the fisher’s willingness to adopt BFG.
148 Therefore, it is clear that fishers view this as important in helping them make their decision but
149 what is not known is whether the consumer will pay more for fish caught using BFG.

150 Some studies report that cost is the main driver of sustainable choices i.e. consumer
151 readiness to pay more for variant of a typical product e.g. BFG caught vs. non-BFG caught fish.
152 Pieters et al., (2022) note consumers face a trade-off between what is sustainable for the planet
153 and what is sustainable for their wallets, noting a general decline (across a survey of 21,304
154 participants) of sustainability purchases with consumers citing cost as the main reason. In
155 addition, while not linked directly with fishing gear, consumers indicated most strongly that
156 sustainability and biodegradability, or recyclability (as well as being responsibly sourced or
157 harvested and supporting biodiversity) were important sustainability considerations (Deloitte,
158 2023).

159 1.4.1. Labelling, sustainability and higher prices

160 Eco-labels are a promising means to support consumers in making sustainable choices
161 (Thgersen, 2021). However, only 25% perceive a link between labelling and the product being
162 sustainable (e.g. sustainably sourced or manufactured labels), with only 20% rating labelling as
163 very important when considering a purchase (Deloitte, 2023).¹ However, given an era of
164 increasing prices, caused by global events (pandemic, the Russian invasion), Deloitte (2023)
165 note that 52% cite cost as the main barrier to sustainable choices, although lack of interest in
166 sustainability and lack of information on sustainability score similarly. This is supported by the
167 Marine Stewardship Council (MSC), who found that the majority of consumers think

168 supermarket/brand claims about sustainability need to be clearly labelled by an independent
169 organisation (MSC, 2022) – in other words adding independent credibility to sustainability
170 claims is important. This may be important for achieving higher prices for BFG fish (especially
171 as consumers are likely to be unaware of the benefits of BFG use in fisheries). Therefore,
172 education on sustainable production and consumption may help in shaping consumer
173 decisions, particularly for new innovations like BFG.

174 The remainder of the paper is laid out as follows. The method is presented in Section 2.
175 Section 3 presents the results of the stakeholder engagement and a discussion of the role of
176 labelling, sustainable fisheries and the potential for higher prices and linking with BFG through
177 the existing literature and scenarios created from the results of the stakeholder engagement.
178 Finally, Section 4 concludes and discusses areas of future research for BFG.

179 2. Method

180 2.1. Stakeholder engagement

181 Our research will examine wholesalers' attitudes in Newlyn towards issues surrounding
182 BFG that were surfaced in the research conducted with fishers.

183 This will allow fishers to see whether the importance that they place on this is mirrored
184 by the willingness of these groups to pay more for fish caught with BFG. And, ultimately, if the
185 key to unlocking the development of BFG is the willingness of the consumer to pay more for
186 sustainable BFG fish. This can then be tested against the increase in market price determined
187 in the economic impacts task to enable breakeven.

188 The six wholesalers in Newlyn were contacted and invited to take part in the research,
189 with five agreeing. They were invited to take part in our research through phone calls and
190 contact made directly. Commercial sensitivities and confidentiality prevent the identification of
191 respondents and, given the consolidation and vertical integration within the UK fish supply
192 chain (Hopkins, 2024), it is not possible to identify market share. The results therefore must be
193 viewed as particular to Newlyn with care taken when extrapolating results to other
194 fisheries/markets. An in depth, expert interview of 30-60 minutes was conducted with
195 questions on their awareness and perceptions of marine litter, BFG, environmental concerns in
196 the supply chain and their view of the potential impact of the introduction of BFG on prices that
197 could be achieved for fish in the supply chain.

198 The questions used to guide the discussion are attached as Appendix 1 and covered the
199 key themes of:

- 200 • Awareness of marine litter, impacts and BFG;
- 201 • Awareness and importance of MSC labelling, eco-labelling and provenance;
- 202 • Impact on price.

203 A mixture of numerical and non-numerical analysis was performed on the data. This
204 enabled us to supplement the presentation of the data with direct quotes to add additional
205 context to the findings. Drakeford et al., (2023b) built upon an economic model (Brown et al.,
206 2005) that allowed for the creation of scenarios for different levels of ghost fishing, fishing

207 efficiency of BFG, cost of BFG and any potential sales price increase from marketing fish as
208 caught using BFG. The data gathered from the stakeholder engagement, regarding impact on
209 price, could then be input into the model to understand how this would potentially influence
210 the economics of introducing BFG to the fishery.

211 3. Results, Discussion and Policy Implications

212 3.1. Stakeholder engagement

213 3.1.1. Awareness of marine litter, impacts and BFG

214 Across the respondents, awareness of the issue of marine litter (5 of 5 where a response
215 was recorded) and the adverse impacts on the environment (4 of 4 where a response was
216 recorded) was high.

217 The awareness of BFG was uniform, but in the negative with none of the five
218 respondent's having any awareness of BFG.

219 While the respondent's awareness of BFG was low, the belief that BFG could address
220 the impacts of marine litter was higher with three believing it could and two where no response
221 was recorded.

222 It should be noted that all of those who answered yes introduced caveats into their
223 answer regarding the performance and cost of BFG. Two quotes that sum up the response are
224 "Yes. As long as it is robust enough", "Yes but will it be as good as plastic? On environment it
225 will certainly help." and "Yes but with caveats on affordability, fishing efficiency and cost"

226 3.1.2. Awareness and importance of MSC labelling, eco-labelling and provenance

227 Three of the respondents had heard of some form of ecolabelling with two saying they
228 had not. The three respondents that had heard of ecolabelling all referenced the MSC label.
229 This was the only labelling scheme that was mentioned by the respondents. Two of the
230 respondents considered MSC accreditation to be central to their operation.

231 Regarding the purchase of fish, three of the respondents responded positively to the idea
232 that the consideration that the fish was environmentally friendly was important to them. One
233 respondent said that it wasn't with one no response. One respondent, who answered yes,
234 summed up their ethos as "Buy from small artisanal, local family boats. No large trawlers." But
235 the respondent who responded negatively said "MSC costs a lot and unsure of the benefit
236 except for supermarkets where it is an entry requirement." Even among the three who
237 responded positively one was clear that the impact was limited "Price is the main driver. MSC
238 seen as gold standard. Other ways to prove sustainability but case by case."

239 3.1.3. Impact on price

240 4 of the 5 respondents believed that fish caught with BFG, if advertised as such to the
241 customer, would likely have no impact on the price that fish would achieve. The main reason
242 given was that while customers may be interested and it may help as an advertisement, it would
243 not lead to them being willing to pay more. Two respondents outlined this view "Handful that
244 would pay but bulk no. It would gain a big response from customers though." and "Would drive

245 growth and interest over longer term. Not something that people understand. They imagine all
 246 fish comes from a small boat.”.

247 Another reason given is that volume and price dictate the market and any change would
 248 have to come from regulatory intervention with one respondent saying “80% is exported to EU.
 249 Any driver would be from regulation not commercial”.

250 One respondent believed it could but at less than a 5% price premium and remarked
 251 that they could definitely imagine changing views and interest.

252 **3.2. Scenarios**

253 The results show that the overwhelming majority of respondents (80%) do not view the
 254 introduction of BFG as likely to have an impact on price and the respondent that did only
 255 believed that a marginal (<5%) increase was likely. The following scenarios, developed by
 256 introducing the results from 3.1.3 Impact on price to the economic model developed in
 257 Drakeford et al., (2023b), allow for the size of the economic gap, that would need to be bridged,
 258 for the introduction of BFG to be calculated, based on the level of price increase that can be
 259 achieved.

260 The scenarios both assume 5% impact from ghost fishing (Drakeford et al., 2023b). The
 261 Low impact scenario then assesses a 5% increase in cost and a 5% decline in fishing efficiency
 262 with the High impact assessing a 20% increase in cost and a 20% decline in fishing efficiency
 263 (Drakeford et al., 2023b).

264 These two scenarios are then adjusted to remove the benefit of the absence of ghost
 265 fishing as this benefit would only be achieved by the adoption of BFG for the whole fishery, not
 266 an individual vessel.

267 A range of economic gaps, that would need to be bridged to breakeven, can then be
 268 produced against a rise in price achieved for fish caught, from 0% to 25%.

269 These parameters were applied to the economic model (Drakeford et al., 2023b) to develop
 270 the scenarios below:

271

272

273 Table 1 – Static gear <10m

Static gear u10	*This assumes immediate ghost fishing benefit							Approx. breakeven
	0%	1%	5%	10%	15%	20%	25%	
Low impact	£461	£1,848	£7,394	£14,327	£21,260	£28,193	£35,126	c.0%
High impact	-£22,635	-£21,248	-£15,702	-£8,769	-£1,836	£5,097	£12,030	c.16%
Static gear u10	*Adjusted to remove ghost fishing benefit							
	0%	1%	5%	10%	15%	20%	25%	
Low impact	-£7,606	-£6,245	-£804	£5,998	£12,799	£19,601	£26,402	c.6%
High impact	-£30,423	-£29,063	-£23,621	-£16,820	-£10,018	-£3,216	£3,585	c.23%

274

275 Table 2 – Static gear >10m

Static gear o10	*This assumes immediate ghost fishing benefit							Approx. breakeven
	0%	1%	5%	10%	15%	20%	25%	
Low impact	-£10,828	-£6,909	£8,766	£28,360	£47,953	£67,547	£87,141	c.3%
High impact	-£74,786	-£70,867	-£55,192	-£35,598	-£16,005	£3,589	£23,183	c.19%
Static gear o10	*Adjusted to remove ghost fishing benefit							
	0%	1%	5%	10%	15%	20%	25%	
Low impact	-£20,990	-£17,137	-£1,725	£17,541	£36,806	£56,072	£75,338	c.6%
High impact	-£83,962	-£80,109	-£64,696	-£45,431	-£26,165	-£6,899	£12,366	c.22%

276

277 The output is such that for an under 10m vessel the range of price increase required to
 278 reach a breakeven point, with no benefit from reduced ghost fishing, is c.6% in the Low impact
 279 scenario and c.23% in the High impact scenario. For a 10m and over vessel the range is c.6%
 280 and c.22%.

281 The results from the fieldwork demonstrate that an increase in price is unlikely across
 282 the supply chain but that an upper bound of 5% can be assessed.

283 For an under 10m vessel this would reduce the economic gap from £7,606 to £804 in
 284 the Low impact scenario and £30,423 to £23,621 in the High impact scenario. For a 10m and
 285 over vessel this would reduce the economic gap from £20,990 to £1,725 in the Low impact
 286 scenario and £83,962 to £64,696 in the High impact scenario.

287 **3.2.1. Impact of Fishing efficiency and Cost increase changes**

288 Taking the high impact scenario and manipulating the Fishing efficiency and the Cost
 289 increase factors to improve them from -20% to -15% and 20% to 15% respectively allows us to
 290 view the impact of the factors.

291 Table 3 - Scenarios

	High impact	Fishing efficiency to - 15%	Reduction in Cost increase to 15%
Ghost fishing	0%	0%	0%
Fishing efficiency	-20%	-15%	-20%
Cost increase	20%	20%	15%
Price increase	5%	5%	5%
Static gear u10	-£23,621	-£16,820	-£22,817
Static gear o10	-£64,696	-£45,431	-£62,971

292

293 This shows that the improvement in Fishing efficiency by 5% has a reduction of £6,801
 294 in the economic gap for the under 10m vessel (£19,265 for 10m and over) whereas the
 295 improvement in Cost increase by 5% has a reduction of £804 in the economic gap for the under
 296 10m vessel (£1,725 for 10m and over).

297 Therefore, any change to fishing efficiency has an eight-fold impact compared to the same
 298 change in cost for the under 10m vessel (eleven-fold for 10m and over).

300 3.3. BFG, sustainable fisheries and labelling – is there potential to link objectives and 301 achieve higher market prices?

302 Evidence suggests that sustainable fisheries return higher yields in the long term
303 (Costello et al., 2020; MSC, 2021; OECD, 2022), thus suggesting that if properly managed, wild
304 fisheries can contribute to sustainably feeding the world’s expected population growth.
305 However, in order to achieve sustainable and resilient aquatic food systems, a blue
306 transformation is required (FAO, 2021). In fact, according to the FAO’s Blue Transformation
307 initiative, the sustainable management of the world’s wild capture fisheries is imperative in
308 feeding a growing global population.

309 This is further supported by the ‘UK consumers insights’ consumer research survey
310 conducted on behalf of the MSC. The overall finding “while ocean anxiety is high, British
311 seafood consumers are feeling more empowered and increasingly believe the choices they
312 make can have a positive impact on the health of our oceans” (MSC, 2022). Relevant for BFG,
313 consumers (90%) are worried about the state of the world’s oceans, with 66% stating that this
314 concern had grown in the last two years. While no direct evidence is noted, this may be linked
315 with the rapid increase in attention paid to marine litter in the last couple of years. Motivators
316 for purchasing labelled seafoods are largely centred around sustainability e.g. ‘by buying
317 ecolabelled fish and seafood I am helping ensure there will be plenty of fish left in the sea for
318 future generations” (MSC, 2022).

319 A global assessment of marine litter and plastic pollution was published by the United
320 Nations Environment Programme in 2021, which suggests that without meaningful action the
321 amount of marine litter and plastic pollution in the marine environment will nearly triple by
322 2040. Given that lost or abandoned fishing gear is a significant source of marine litter, a fishing
323 gear with a controlled lifespan in the marine environment has the potential to improve on the
324 current situation – and thus contribute to improved sustainability. A clear picture emerges on
325 the relationship between the consumer and sustainability, especially that cost (what is
326 affordable to the consumer) is one of the main driving factors. It is also clear that in general
327 consumers want to make sustainable decisions (Deloitte, 2023; MSC, 2022). Given that MSC
328 labelled fish products are seen a sign of sustainability in global fisheries, linking of BFG fisheries
329 and fish with MSC or some other mark of sustainable fisheries (e.g. the Lyme Bay Reserve
330 Seafood) could enhance the role of BFG in sustainable fisheries. Evidence suggests that some
331 consumers are willing to pay price premiums for sustainable fish (Asche and Bronnmann, 2017).
332 Jaffry et al., (2014); Asche and Bronnmann, (2017); Maesano et al., (2020); Whitmarsh and
333 Wattage, (2006) and Vitale et al., (2020) found that consumers attribute a preference for
334 sustainable (e.g. labelled) fish, which creates an economic incentive for environmental
335 improvements. However, there is only one example (Korean fisheries) of consumers being
336 willing to pay higher prices for BFG fish. Park, Park and Kwon (2010) conducted a WTP study.
337 Park, Park and Kwon (2010), estimated the economic benefits to the fishing industry adopting
338 BFG using a contingent valuation technique. The study looked at the role of consumer
339 willingness to pay for BFG to address marine litter. While the average willingness to pay
340 (household level) was less than £5 (currency equivalent), extrapolating to the national level

341 gives a willingness to pay of around £52 million for biodegradable fishing net development and
342 supply. This could be translated as consumers' willingness to pay higher prices for sustainable
343 low impact fisheries – and thus has relevance for BFG implementation.

344 3.4. Policy implications

345 An increase in price achieved for the fish caught with BFG would be unlikely and even if
346 achieved at the upper level would still necessitate bridging of an economic gap, whether with
347 subsidies or similar interventions, to preserve the current economics of the fishery. The most
348 important factor governing this is the fishing efficiency of BFG and as a result the highest barrier
349 to overcome is the technical challenge of ensuring that it closely mirrors the performance of
350 traditional gear. The research conducted within the small-scale fishery suggests that the
351 adoption of BFG is not a commercially viable proposition and as such would need to attract
352 significant levels of subsidy. This would have to remain in place while the significant
353 technological barrier of mirroring the performance of traditional fishing gear is overcome. The
354 implication for policymakers is that the adoption of BFG in the Channel small-scale fishery is
355 unlikely to occur organically within the market. Policies to bridge the economic gap caused by
356 a reduction in fishing efficiency, or significant investment in the technology behind BFG
357 production, are required in order to achieve the replacement of traditional non-biodegradable
358 fishing gear.

359

360 4. Concluding remarks

361 The main issue, declines in fishing efficiency (catch per unit effort), are such that more
362 than 90% of the costs of using BFG are related directly to the reduction in fishing efficiency and
363 less than 10% relates to the cost of investing in BFG (Drakeford et al., 2023b). Therefore, all else
364 remaining constant, BFG will not be accepted by the fishing industry. Even if it was, the level of
365 financial assistance to offset the fishing efficiency impact on profitability would be prohibitive.
366 Standal et al. (2020) found that the adoption of BFG in the Norwegian cod gillnet fishery would
367 result in a decline in fishing efficiency of 21%, with a figure of circa 20% supported by the
368 literature (Cerbule et al., 2022a, 2022b; Grimaldo et al., 2019; Grimaldo et al., 2020; Wang et
369 al., 2020).

370 The most responsive scenario modelled in reducing the impacts of declines in fishing
371 efficiency was increases in market prices for fish caught using BFG, with small increases in price
372 having a relatively larger increase in offsetting the costs associated with reduced fishing
373 efficiency (Drakeford et al., 2023b). Addressing this by testing whether the consumer (buyers
374 and sellers of fish at the wholesale, fishmonger, restaurateur level) would accept higher prices,
375 we found that respondents were more likely to use the tag of 'BFG fish' as a factor to drive
376 demand, but mostly they didn't think they would be able to achieve increased prices. This
377 demonstrates, that while BFG is often considered as a potential mitigation to ALDFG and some
378 impacts like ghost fishing, further research is required to address the issues that culminate in
379 reduced fishing efficiency. We therefore, conclude that BFG implementation is a technical
380 problem and not an economic one.

381

382 5. Declaration of competing interest

383 The authors declare the following financial interests/personal relationships which may be
384 considered as potential competing interests: Benjamin Drakeford reports financial support was
385 provided by INTERREG FRANCE-CHANNEL PROGRAMME.

386 6. References

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557 7. Appendices

558 7.1 Appendix 1



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564 Interview questions

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566 1. Are you aware of marine litter?

567 2. Are you aware of the damage it can cause in the marine environment? For
568 example, habitats, fish, seabird, turtles etc.?

569 3. How aware are you (if at all) of biodegradable fishing gear?

570 4. Do you think biodegradable fishing gear (that if lost at sea naturally biodegrades
571 within a max of two years) could help tackle the environmental impacts fishing
572 gear can have if it is lost or abandoned at sea? (For example, it can continue to
573 catch and kill fish, seabirds and other marine life, cause entanglements and
574 eventually breaks down into microplastic).

575 Context: It is estimated that 27% of marine litter comprises fishing gear, so fishing
576 gear is a significant problem in the stock of marine litter. More and more fishing
577 waste is found in beach cleans around the country.

578 5. Have you heard about certification schemes, like the Marine Stewardship Council
579 or what is known as eco labelling?

580 Context: Have you heard about scheme like the Marine Stewardship Council for
581 fisheries products, do you think that they contribute to sustainable fisheries
582 management?

583 6. Are you more inclined to buy fish that are caught in an environmentally friendly
584 method (whether MSC, eco-labelled etc or not)?

585 Context: BFG could be seen as a complement (rather than substitute) to MSC, eco-
586 labelling with regards to environmentally friendly fishing methods.

587 7. (For sellers) Do you believe that you could sell fish caught with biodegradable
588 fishing gear at a higher price and if so, how much?

589	<5%
590	5%
591	10%
592	15%
593	20% or more
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